URBAN CAPACITY STUDY

February 2017

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SECTION 1: INTRODUCTION

1.1 Introduction

- 1.1.1 This Urban Capacity Study has been prepared to support the housing policies of Plan:MK.
- 1.1.2 The Council's housing target in Plan:MK is 26,500 dwellings from 2016 to 2031 and existing housing commitments (as of April 2016) were assessed at 23,000. This means land for an additional 3,500 dwellings needs to be found. Sites identified through the Urban Capacity Study help to reduce the number of dwellings that need to be allocated on greenfield sites in the open countryside.
- 1.1.3 The area covered by the Urban Capacity Study is the built-up areas of Milton Keynes, Newport Pagnell, Olney, Woburn Sands and Hanslope.
- 1.1.4 To avoid double counting, sites are excluded from the Urban Capacity Study where they have an existing planning permission, or are allocated in the Draft Site Allocations Plan (see appendix A).

1.2 Density Assumptions

- 1.2.1 It is assumed that sites will generally be developed at a net density of 35 dph. This is considered to be achievable and would make best use of developable land within the urban area. In CMK, higher densities will be achieved, and, in line with the CMK Business Neighbourhood Plan, a net density of 250 dph is assumed. In Bletchley town centre, where higher densities can be achieved, a net density of 200 dph is assumed. For some sites, detailed design work has been undertaken, or there is a particular lower density context. In these cases, a more site-specific density figure has been applied.
- 1.2.2 Net dwelling density is calculated by including only land which will be developed for housing and directly associated uses (i.e. access roads within the site, incidental open space and landscaping, private garden space, car parking areas, and children's play areas). Gross dwelling density is calculated by including all land (i.e. not just housing land but also land for schools, employment, open space, etc.).

SECTION 2: SOURCES OF CAPACITY

2.1 Sources of Capacity

- 2.1.1 The principal source of guidance on urban capacity studies is "Tapping the Potential" (TTP) which was prepared by URBED for the DETR in July 1999. TTP identifies the following sources of capacity:
 - (i) Subdivision of existing housing
 - (ii) Flats over shops
 - (iii) Empty homes
 - (iv) Previously developed vacant and derelict land and buildings (non-housing)
 - (v) Intensification of existing areas
 - (vi) Redevelopment of existing housing
 - (vii) Redevelopment of car parks
 - (viii) Conversion of commercial buildings
 - (ix) Review of existing housing allocations in plans
 - (x) Review of other existing allocations in plans
 - (xi) Vacant land not previously developed
- 2.1.2 The following existing information has been utilised to identify capacity:

| Source of Capacity | Existing Information |
|---|---|
| Subdivision of existing housing | Completions |
| Flats over shops | |
| Empty homes | |
| Previously developed, vacant and | Brownfield register |
| derelict land and buildings | MK disposal sites |
| Intensification of existing areas | |
| Redevelopment of existing housing | Regeneration estates of Bradville, Coffee Hall, |
| | Beanhill, Netherfield, Fullers Slade, Tinkers |
| | Bridge, and Lakes Estate |
| Redevelopment of car parks | |
| Conversion of commercial buildings | Completions |
| Review of existing housing allocations in | Local Plan, Core Strategy and Neighbourhood |
| plans | Plans |
| Review of other existing allocations in | Open space assessment |
| plans | SHLAA |
| | Employment Land Study |
| Vacant land not previously developed | MKDP sites |
| | Land categorisation sites |
| | MKC Property review of MKC-owned land |

- 2.1.3 In the case of 'previously developed land', 'review of existing housing allocations in plans', review of other existing allocations in plans', and 'vacant land not previously developed', sites have been identified which could contribute to the urban capacity (see appendix B). In identifying sites, a site size threshold of 0.15ha has been applied. Any capacity from sites below the threshold is likely to be in the form of windfalls.
- 2.1.4 Sites have been included in the Urban Capacity Study where they have good access, they are compatible with adjoining uses and there are no obvious constraints.

2.2 Subdivision of Existing Housing

- 2.2.1 Most of the housing in Milton Keynes has been purpose built over the last 50 years, and so there is limited opportunity for subdivision.
- 2.2.2 Over last ten years there has been an average of 19 dwellings per year created as a result of subdivision of housing. Over last five years, there has been an average of 15 dwellings built per year.

| 06/07 | 07/08 | 08/09 | 09/10 | 10/11 | 11/13 | 12/13 | 13/14 | 14/15 | 15/16 |
|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| 24 | 28 | 23 | 15 | 22 | 18 | 16 | 8 | 25 | 9 |

Source: MKC, Monitoring and Information Officer

2.2.3 Over the next 15 years (until end of the Plan MK period), there is the potential for between 225-285 dwellings to be created if this trend is continued. As at 30th June 2016, there are currently planning permissions for the creation of 12 dwellings. Taking the 5-year average forward, there is a potential capacity 213 dwellings (i.e. 225-12).

2.3 Flats over Shops

2.3.1 Flats over shops do not require permission. Given the lack of traditional high streets within Milton Keynes, it is not considered that this source will make a significant contribution to urban capacity.

2.4 Empty Homes

2.4.1 There were 378 long-term empty properties in 2015.

Long-term empty (i.e. over 6 months) homes in Milton Keynes

| 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|------|------|------|------|------|------|------|------|------|------|------|------|
| 573 | 611 | 537 | 588 | 579 | 612 | 597 | 572 | 551 | 573 | 457 | 378 |

Source: DCLG, Table 615 Vacant dwellings by local authority district: England, from 2004

2.4.2 In 2015 long-term empty homes represented 0.43% of the housing stock. This compares with a regional percentage of 0.64% and a national percentage of 0.88%. It is therefore not considered that empty homes will make a significant contribution to housing capacity.

2.5 Previously-developed Land

| Ref. | Address | Site area | Density | Dwellings |
|--------|---|-----------|---------|-----------|
| | | (ha) | (dph) | |
| UCS001 | Broughton Manor Business Park, | 1.59 | 35 | 56 |
| | Broughton | | | |
| UCS002 | Former Aldi Site, Bletchley | 0.30 | 200 | 60 |
| UCS003 | Former Enigma PH, Bletchley | 0.41 | 200 | 82 |
| UCS004 | Surrey Road, Bletchley | 0.16 | 35 | 6 |
| UCS005 | Land off Monellan Crescent, Caldecotte | 0.21 | 35 | 7 |
| UCS006 | Former Job Centre, CMK | 0.30 | 250 | 75 |
| UCS007 | Former Suffolk Punch, Heelands | 0.49 | 35 | 17 |
| UCS008 | Former Wyevale Garden Centre, CMK | 0.65 | 250 | 163 |
| UCS009 | Milton Keynes Music Service, Simpson | 0.60 | 35 | 21 |
| UCS010 | Orchard House, Wolverton | 0.29 | 35 | 10 |
| UCS011 | Redbridge Close, Stantonbury | 0.55 | 35 | 19 |
| UCS012 | Rowle Close, Stantonbury | 0.52 | 35 | 18 |
| UCS013 | St Georges Way, Wolverton | 0.45 | 35 | 16 |
| UCS014 | Station Square, CMK | 0.99 | 250 | 248 |
| UCS015 | Land off Hartnett Drive, Wolverton | 0.25 | 35 | 9 |
| UCS016 | Land off High Street, Stony Stratford | 0.48 | 35 | 17 |
| UCS017 | Blacksmith's Arms, Downs Barn | 0.20 | 35 | 7 |
| UCS018 | Clocktower PH, Emerson Valley | 0.23 | 35 | 8 |
| UCS019 | The Springfield PH, Springfield | 0.20 | 35 | 7 |
| UCS020 | Land off Woodhouse Court, Stantonbury | 0.50 | 35 | 18 |
| UCS021 | Land off Maple Grove, Woburn Sands | 0.17 | 35 | 6 |
| UCS022 | Land off Lovatt Drive, Bletchley | 0.23 | 35 | 8 |
| UCS023 | Land off Manor Road, Water Eaton | 0.16 | 35 | 6 |
| UCS024 | Land off Berwick Drive, West Bletchley | 0.40 | 35 | 14 |
| UCS025 | Land off St Davids Road, West Bletchley | 0.15 | 35 | 5 |
| UCS026 | Land off Stratford Road, Wolverton | 0.32 | 35 | 11 |
| | | | TOTAL | 914 |

2.6 Intensification of Existing Areas

2.6.1 This is defined by TTP as making more effective use of land in a given area: for example, by developing garage courts, large gardens and backlands. TTP suggests that it may be sensible to exclude areas where the development form is less susceptible to intensification. In general, the development form of Milton Keynes which has developed over the last 50 years is not susceptible to intensification. The established settlement of Bletchley does provide scope for intensification. However, these sites are generally smaller than the 0.15 ha threshold set for the Urban Capacity Study.

2.7 Redevelopment of Existing Housing

- 2.7.1 Bradville, Coffee Hall, Beanhill, Netherfield, Fullers Slade, Tinkers Bridge, and Lakes Estate have been identified as priority regeneration estates. There is potential for major redevelopment of these estates that could result in an increase in the housing stock.
- 2.7.2 A design-led approach was applied to the estates of Bradville, Netherfield, and Fullers Slade. Layouts were prepared for each estate, assuming total redevelopment of the existing housing. Redevelopment involved building at a higher net density (of around 40 dph) and building on some areas of open space.

| Estate | Existing no. of dwellings | Proposed no. of dwellings | % increase in no. of dwellings | Urban capacity |
|------------------|---------------------------|---------------------------|--------------------------------|----------------|
| Bradville | 414 | 953 | 130 | 539 |
| Netherfield | 1122 | 1602 | 43 | 480 |
| Fullers Slade | 449 | 794 | 77 | 345 |
| | | | TOTAL | 1364 |

2.7.3 The results of the design exercises carried out for Bradville, Netherfield and Fullers Slade have been extrapolated to generate a figure for the other regeneration estates. The developable area of Coffee Hall, Beanhill, Tinkers Bridge and Lakes Estate has been measured. This includes all open space within the estate but excludes schools and local centres. Applying a density of 38 dph to each of the developable areas equates to the percentage increase in dwellings achieved by the design exercises for Bradville, Netherfield and Fullers Slade. These density figures are therefore in effect somewhere between a gross and net density figure.

| Estate | Existing no. of dwellings | Developable area | Density (dph) | Proposed no. of dwellings | Urban capacity |
|-------------------|---------------------------------|------------------|------------------|---------------------------|-------------------|
| Beanhill | 810 | 32.1 | 38 | 1220 | 410 |
| Coffee Hall | 859 | 31.3 | 38 | 1189 | 330 |
| Tinkers Bridge | 335 | 14.7 | 38 | 559 | 224 |
| Lakes Estate* | 2043 | 78.6 | 38 | 2987 | 283 |
| | | | | TOTAL | 1247 |

^{*}The Lakes Estate is subject of a made neighbourhood plan. The neighbourhood plan does not propose total redevelopment. Consequently, the capacity has been discounted by 70%.

2.8 Redevelopment of Car Parks

2.8.1 The majority of surplus car parks are located in CMK. These sites are identified for development in the Business Neighbourhood Plan, and therefore are excluded from the urban capacity calculation.

2.9 Conversion of Commercial Buildings

| 06/07 | 07/08 | 08/09 | 09/10 | 10/11 | 11/13 | 12/13 | 13/14 | 14/15 | 15/16 |
|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| 20 | 126 | 40 | 333 | 18 | 60 | 29 | 29 | 55 | 31 |

2.9.1 Over last ten years, there has been an average of 74 dwellings per year created as a result of conversion of commercial buildings. However, this average is skewed by two years when there were a significantly above average number of completions. Over last five years, there has been an average of 41 dwellings per year created as a result of conversion of commercial buildings. Over the next 15 years (until end of Plan MK period) there is the potential for 615 dwellings to be created if the 5-year trend is continued. As at 30th June 2016, there are currently planning permissions for the creation of 191 dwellings. Potential capacity is therefore set at 424 (i.e. 615 -191) dwellings.

2.10 Review of Existing Housing Allocations in Plans

2.10.1 Land has been allocated for housing in the Local Plan, Neighbourhood Plans and Core Strategy. The Urban Capacity Study presents an opportunity to revisit density assumptions for existing housing allocations and consider whether additional capacity could be provided by these sites.

Local Plan/Core Strategy Allocations

| Address | Comments | Site area (ha) | Density (dph) | Dwellings |
|---|-----------------------------|----------------|------------------|-----------|
| Land off Pascal Drive, | Local Plan zone 3 | 0.60 | 35 | 21 |
| Medbourne | housing density area | | | |
| Land off Worrelle Avenue, | Local Plan zone 3 | 1.05 | 35 | 37 |
| Middleton | housing density area | | | |
| Police Station Houses, | Local Plan site NP1 | 0.39 | 40 | 15 |
| Newport Pagnell* | | | | |
| Land off Midland Road, | Local Plan zone 3 | 0.86 | 35 | 30 |
| Olney | housing density area | | | |
| Land off East Street, Olney | Local Plan zone 3 | 1.41 | 35 | 49 |
| - | housing density area | | | |
| West of Redbridge, | Local Plan site MK11 | 2.18 | 39 | 85 |
| Stantonbury | | | | |
| Land off Highgate Over, | Local Plan zone 3 | 0.36 | 35 | 13 |
| Walnut Tree* | housing density area | | | |
| Land off Lichfield Down, | Local Plan zone 3 | 0.36 | 35 | 13 |
| Walnut Tree* | housing density area | | | |
| Land off Stoke Road, Water | Local Plan zone 3 | 0.28 | 35 | 10 |
| Eaton* | housing density area | | | |
| Land off High Street, Woburn | Local Plan zone 3 | 0.35 | 35 | 12 |
| Sands | housing density area | | | |
| Lower End Road, Wavendon (Ripper's Land) | Core Strategy – part of SLA | 3.6 | 33 | 120 |

^{*}Site allocations taken forward in Neighbourhood Plan.

- 2.10.2 The majority of the Local Plan housing allocations do not have an indicative housing target figure. However, they lie within housing density zone 3 which sets a density figure of 35 dph. It is unlikely that these sites could be developed at a higher density than that proposed in the Local Plan. Local Plan allocations at Police Station Houses, Newport Pagnell (NP1) and West of Redbridge, Stantonbury (MK11) have housing target figures. These represent a net density of 40 dph and 39 dph, respectively. It is unlikely that these sites could be developed at a higher density.
- 2.10.3 The Core Strategy identifies the Strategic Land Allocation (SLA) as being capable of providing up to 2900 dwellings. Permissions to date for the SLA total 3150 dwellings. There is a 3.6ha site within the Strategic Land Allocation (allocated in the Core Strategy) that currently has no extant planning permission. It is envisaged that this site could accommodate 120 dwellings, which can be added to the urban capacity total.

Neighbourhood Plan Allocations

| Address | Status of Neighbourhood Plan | Comments | Site area (ha) | Dwellings |
|---|--|--|-------------------|-----------|
| Land off Caldecotte Lake Drive, Caldecotte | Walton Neighbourhood Plan - Made | No capacity figure in Neighbourhood Plan | 1.92 | - |
| Railway Works Site, Wolverton | Wolverton Neighbourhood Plan - Made | No capacity figure in Neighbourhood Plan | 9.1 | - |
| Land east of Agora, Wolverton | Wolverton Neighbourhood Plan - Made | No capacity figure in Neighbourhood Plan | 0.57 | - |
| Land off North Eighth Street (D1.2), CMK | CMK Business Neighbourhood Plan - Made | | 0.59 | 100 |
| D4.1, CMK | CMK Business Neighbourhood Plan - Made | | 0.40 | 100 |
| C4.4S, CMK | CMK Business Neighbourhood Plan - Made | | 0.39 | 100 |
| C4.2, CMK | CMK Business Neighbourhood Plan - Made | | 0.74 | 180 |
| C3.2-3.3S | CMK Business Neighbourhood Plan - Made | Developer interest – potentially higher capacity | 0.56 | 70 |
| B3.3S | CMK Business Neighbourhood Plan - Made | Majority of site being developed for offices. Only 0.09ha still available. | 0.42 | 80 |

2.10.4 Land has also been allocated for housing in 'made' Neighbourhood Plans for Walton, Wolverton and CMK. Sites in the Walton and Wolverton Neighbourhood Plans do not have an indicative housing target figure. The Wolverton sites do not have density assumptions that can be revisited. Caldecotte C site has a density assumption of 35 dph. It is unlikely that this site could be developed at a higher density.

2.11 Review of Other Existing Allocations in Plans

Reserve Sites

2.11.1 Reserve sites are identified in the Milton Keynes Local Plan (2005). "Reserve Sites" is the term used to describe small sites in residential housing areas that are left undeveloped to accommodate unforeseen local needs. There are a range of uses to which these sites can be put - e.g. sheltered housing, hostels, meeting places, health centres, dental surgeries, workshops places of worship and local shops.

| Local Plan ref | Address | Site area (ha) | Density (dph) | Dwellings |
|----------------|-----------------------------------|----------------|------------------|-----------|
| UCS027 | Hendrix Drive, Crownhill | 0.30 | 35 | 11 |
| UCS028 | White Horse Drive, Emerson Valley | 0.26 | 35 | 9 |
| UCS029 | Hawkshead Drive, Emerson Valley | 0.54 | 35 | 19 |
| UCS030 | Ardwell Lane, Greenleys | 0.17 | 35 | 6 |
| UCS031 | Maida Vale, Monkston Park | 0.17 | 35 | 6 |
| UCS032 | Highgate Over, Walnut Tree | 0.25 | 35 | 9 |
| | | | TOTAL | 60 |

2.11.2 Reserve sites that are owned by MK Community Foundation have been excluded from the Urban Capacity Study. Sites in the ownership of MK Community Foundation are to be retained for community use.

Open Space

| Ref. | Address | Site area (ha) | Density (dph) | Dwellings |
|--------|---|----------------|------------------|-----------|
| UCS033 | New Bradwell Sports Ground, Bradville (brownfield site) | 0.15 | 35 | 5 |
| UCS034 | Land off Mathiesen Road, Bradville | 0.20 | 35 | 7 |
| UCS035 | Land off Rochfords, Coffee Hall | 0.50 | 35 | 18 |
| UCS036 | Land off Lynmouth Crescent, Furzton | 0.36 | 20 | 7 |
| UCS037 | Land off Field Lane, Greenleys | 1.62 | 35 | 57 |
| UCS038 | Land off Pinders Croft, Greenleys | 0.31 | 35 | 11 |
| UCS039 | Land west of Bradwell Road, Loughton | 0.29 | 35 | 10 |
| UCS040 | Land off Ashpole Furlong, Loughton | 0.26 | 35 | 9 |
| UCS041 | Land off Noon Layer Drive, Middleton | 0.63 | 35 | 22 |
| UCS042 | Land between Coleshill Place and Mayditch Place, New Bradwell | 0.68 | 35 | 24 |
| UCS043 | Land off Chicheley Street, Newport Pagnell | 0.71 | 35 | 25 |
| UCS044 | Land off Dulwich Close, Newport Pagnell | 1.55 | 35 | 54 |
| UCS045 | Land off Talbots Hyde, Olney | 0.26 | 35 | 9 |
| UCS046 | Land off Marlborough Street, Peartree Bridge | 0.44 | 35 | 15 |

| UCS047 | Land off Briar Hill, Stacey Bushes | 0.83 | 35 | 29 |
|--------|---|------|-------|-----|
| UCS048 | Land off Malletts Close, Stony | 0.18 | 35 | 6 |
| | Stratford | | | |
| UCS049 | Land off Ridgeway, Stony Stratford 0.39 35 | | 13 | |
| UCS050 | Land off Latimer, Stony Stratford | 0.49 | 35 | 17 |
| UCS051 | Land off Magdalen Close, Stony Stratford | 0.36 | 35 | 13 |
| UCS052 | Land off Downland, Two Mile Ash | 0.51 | 35 | 18 |
| UCS053 | Land off Clay Hill, Two Mile Ash | 0.23 | 35 | 8 |
| UCS054 | Land off the High Street, Two Mile Ash | 0.82 | 20 | 16 |
| UCS055 | Land off Shenley Road, West Bletchley | 0.24 | 35 | 8 |
| UCS056 | Land off Highland Close, West Bletchley (part brownfield site) | 0.34 | 35 | 12 |
| UCS057 | Sherwood Drive Car Park, West Bletchley (brownfield site) | 0.29 | 17 | 5 |
| UCS058 | Land off Tattenhoe Lane, West Bletchley | 1.32 | 35 | 46 |
| UCS059 | Land at Windmill Golf Course, West Bletchley | 0.32 | 35 | 11 |
| UCS060 | Land off Franklin's Croft, Wolverton | 0.38 | 35 | 13 |
| | | | TOTAL | 488 |

Education

| Ref. | Address | Site area (ha) | Density (dph) | Dwellings |
|--------|---|-------------------|------------------|-----------|
| UCS061 | Land at Oakgrove School, Middleton | 1.76 | 35 | 62 |
| UCS062 | Land at Queen Eleanor Primary School, Stony Stratford | 0.68 | 35 | 24 |
| | | | TOTAL | 86 |

Employment

| Ref. | Address | Site area (ha) | Density (dph) | Dwellings |
|--------|--|----------------|------------------|-----------|
| UCS063 | Land off Simpson Road, Fenny Stratford | 0.38 | 35 | 13 |
| UCS064 | Land off Yardley Road, Olney | 8.76 | 35 | 306 |
| UCS065 | Land off Foxcovert Road, Shenley Wood | 0.92 | 35 | 32 |
| UCS066 | Land off Brickhill Street, Willen | 1.05 | 35 | 37 |
| UCS067 | Land off Portway, Willen | 2.71 | 35 | 95 |
| UCS068 | Land at Stratford Road, Wolverton | 1.91 | 35 | 67 |
| UCS069 | Land off High Park Drive, Wolverton Mill | 1.93 | 35 | 68 |
| | | | TOTAL | 618 |

2.12 Vacant Land Not Previously Developed

2.12.1 Within this category is land that is not allocated for any specific use in the Local Plan. In most cases, it is amenity open space.

| Ref. | Address | Site area (ha) | Density (dph) | Dwellings |
|--------|---|----------------|------------------|-----------|
| UCS070 | Land off Heplewell, Two Mile Ash | 0.27 | 35 | 9 |
| UCS071 | Land off Glovers Lane, Heelands | 0.24 | 35 | 8 |
| UCS072 | Land off Pattison Lane, Woolstone | 0.34 | 15 | 5 |
| UCS073 | Land off Linford Lane, Woolstone | 0.47 | 15 | 7 |
| UCS074 | Land off Turnmill Avenue, Springfield | 1.93 | 35 | 68 |
| UCS075 | Land off Springfield Boulevard 1, Springfield | 0.74 | 35 | 26 |
| UCS076 | Land off Springfield Boulevard 2, Springfield | 0.15 | 35 | 5 |
| UCS077 | Land east of Kenwood Gate, Springfield | 0.21 | 35 | 7 |
| UCS078 | Land west of Kenwood Gate, Springfield | 0.21 | 35 | 7 |
| UCS079 | Springfield Court, Springfield | 0.19 | 35 | 7 |
| UCS080 | Land off Kellan Drive 1, Fishermead | 0.28 | 35 | 10 |
| UCS081 | Land off Kellan Drive 2, Fishermead | 0.24 | 35 | 8 |
| UCS082 | Land off Kellan Drive 3, Fishermead | 0.15 | 35 | 5 |
| UCS083 | Land off Kellan Drive 4, Fishermead | 0.15 | 35 | 5 |
| UCS084 | Land west of Pentewan Gate, Fishermead | 0.17 | 35 | 6 |
| UCS085 | Frank Howe Court, Fishermead | 0.20 | 35 | 7 |
| UCS086 | Land off Carrick Road, Fishermead | 0.24 | 35 | 8 |
| UCS087 | Land off Kirkstall Place, Oldbrook | 0.36 | 35 | 13 |
| UCS088 | Land off Sutcliffe Avenue, Oldbrook | 0.28 | 35 | 10 |
| UCS089 | Land off Overstreet, Downs Barn | 0.16 | 35 | 6 |
| UCS090 | Land off Capel Drive, Downs Barn | 0.24 | 35 | 8 |
| UCS091 | Land off Downs Barn Boulevard, Downs Barn | 0.20 | 35 | 7 |
| UCS092 | Land off Ramsons Avenue 1, Conniburrow | 0.25 | 35 | 9 |
| UCS093 | Land off Ramsons Avenue 2, Conniburrow | 0.25 | 35 | 9 |
| UCS094 | Land off Coltsfoot Place, Conniburrow | 0.35 | 35 | 12 |
| UCS095 | Land north of Grand Union Canal, New Bradwell | 0.59 | 35 | 21 |
| UCS096 | Land off Little Linford Lane, Newport Pagnell | 0.40 | 35 | 14 |
| UCS097 | Land off Richmond Way, Newport Pagnell | 0.15 | 35 | 8 |
| UCS098 | Land off Engaine Drive, Shenley Church End | 0.22 | 35 | 8 |
| UCS099 | Land off Crosslands, Stantonbury | 0.54 | 35 | 19 |
| UCS100 | Land off Ashfield, Stantonbury | 0.27 | 35 | 9 |
| UCS101 | Land off Westhill, Stantonbury | 0.22 | 35 | 8 |
| UCS102 | Land off Redbridge, Stantonbury | 0.16 | 35 | 6 |
| UCS103 | Land off Bennet Close, Stony Stratford | 0.37 | 35 | 13 |
| UCS104 | Land to the rear of Hayes, Stony Stratford | 0.32 | 50 | 16 |
| UCS105 | Land off Shuttleworth Grove, Wavendon Gate | 0.23 | 35 | 8 |
| UCS106 | Land off Colchester Court, West Bletchley | 0.32 | 35 | 8 |
| UCS107 | Land off Tweed Drive, West Bletchley | 0.37 | 35 | 13 |
| UCS108 | Land off Hunstanton Way, West Bletchley | 1.19 | 35 | 42 |
| UCS109 | Land off St Clements Drive, West Bletchley | 0.57 | 35 | 20 |

| | | | TOTAL | 594 |
|--------|---|------|-------|-----|
| UCS117 | Land off Waddesdon Close, Great Holm | 0.24 | 35 | 8 |
| UCS116 | Land off Waterside, Peartree Bridge | 0.72 | 35 | 25 |
| UCS115 | Land off Greenleys Lane 4, Greenleys | 0.20 | 35 | 7 |
| UCS114 | Land off Greenleys Lane 3, Greenleys | 0.20 | 35 | 7 |
| UCS113 | Land off Greenleys Lane 2, Greenleys | 0.24 | 35 | 8 |
| UCS112 | Land off Greenleys Lane1, Greenleys | 0.28 | 35 | 10 |
| UCS111 | Land off Hodge Lea Lane, Hodge Lea | 0.35 | 35 | 12 |
| UCS110 | Land off Denbigh Hall Drive, West Bletchley | 0.90 | 35 | 32 |

SECTION 3: DISCOUNTING

3.1 Discounting

- 3.1.1 The unconstrained capacity is discounted to provide an estimate of the number of dwellings that can realistically be expected to come forward during the plan period. Reasons why sites may not come forward primarily relate to developability or market viability. Developability factors include the willingness of an owner to release the site for development, infrastructure capacity and physical constraints. In addition, sites might be required for other uses and therefore not come forward for housing.
- 3.1.2 Tapping the Potential (TTP) provides a range of discounting rates, based on urban capacity studies reviewed by URBED:

| Capacity Source | Discounting |
|--|-------------|
| Subdivision of existing housing | 25-40% |
| Empty homes | 40-80% |
| Previously developed, vacant and derelict land and buildings | 65-85% |
| Intensification of existing areas | 70-85% |
| Redevelopment of existing housing | 70-85% |
| Redevelopment of car parks | 70-85% |
| Conversion of commercial buildings | 70-85% |
| Review of existing housing allocations in plans | 90-100% |
| Review of other existing allocations in plans | 70-85% |
| Vacant land not previously developed | 30-40% |

3.2 Empty Homes

3.2.1 A discounting rate of 80% has been applied, which is at the top of the range in TTP. Given that there is a below average number of long-term empty homes in Milton Keynes, it is considered that there will be a limited contribution from this capacity source.

3.3 Previously Developed, Vacant and Derelict Land and Buildings

3.3.1 A discounting rate of 65% has been applied, which is at the bottom of the range in TTP. This is considered an appropriate discounting rate as a number

of the identified sites in CMK have the potential to be developed for other uses or with residential as part of a mixed use development.

3.4 Redevelopment of Existing Housing

3.4.1 A small part of the existing housing stock may be retained in order to preserve some of the history of the regeneration estates. A discounting rate of 5% has therefore been applied.

3.5 Review of Other Existing Allocations

Reserve Sites

3.2.1 A number of sites have been identified as having the potential to contribute towards urban capacity. However, these sites have been identified as also being suitable for alternative uses and therefore some recognition should be given to the opportunity for such sites to provide for alternative uses. In all cases residential use is allowed, but is not the preferred use. Consequently, a discount rate of 50% is applied. This discounting rate is the same as that applied by Entec in the 2001 Milton Keynes Urban Capacity Study.

Open Space

3.2.2 Land considered within the survey was considered to be of only marginal contribution to recreation and open space uses. However, the value of these green spaces within local residential areas is important and it may be possible for sites to be only partially developed in order to preserve open space. A discount factor of 50% has been applied. This discounting rate is the same as that applied by Entec in the 2001 Milton Keynes Urban Capacity Study.

Education

3.2.3 A discounting rate of 50% has been applied, which is below the bottom of the range in TTP. This is considered an appropriate discounting rate as these sites may continue in education use.

Employment

3.2.4 A discounting rate of 50% has been applied, which is below the bottom of the range in TTP. This is considered an appropriate discounting rate as these sites may continue in employment use.

3.6 Vacant Land not Previously Developed

3.6.1 A discounting rate of 50% has been applied, which is above the top of the range in TTP. These sites are on the whole small areas of amenity open space. It is considered that a proportion of these may be retained in open space during the plan period.

SECTION 4: URBAN CAPACITY

4.1 Urban Capacity

| Capacity Source | Unconstrained capacity | Discounting | Constrained capacity |
|--|------------------------|-------------|----------------------|
| Subdivision of existing housing | 213 | n/a | 213 |
| Empty homes | 378 | 80% | 76 |
| Previously developed, vacant and derelict land and buildings | 914 | 65% | 320 |
| Redevelopment of existing housing | 2611 | 5% | 2480 |
| Conversion of commercial buildings | 424 | n/a | 424 |
| Review of existing housing allocations in plans | n/a | n/a | 120 |
| Review of other existing allocations in plans | 1252 | 50% | 626 |
| Vacant land not previously developed | 594 | 50% | 297 |
| TOTAL | | | 4556 |

Housing Losses

4.1.1 During the period 2006-16 there were 113 dwellings lost as the result of demolitions and changes of use from residential (Source: MKC Monitoring and Information Officer). If this rate of loss were to be continued over the Local Plan period (2016-31), there would be a loss of **170 dwellings**.

SECTION 5: OTHER POTENTIAL CAPACITY SOURCES

5.1 Kiln Farm

5.1.1 The existing employment land and buildings at Kiln Farm cover an area of approximately 62 ha. If it is assumed that half of the land was required for non-housing uses (e.g. education, strategic open space, retail/community facilities), then at 35 dph the area could accommodate **1120** dwellings.

5.2 Campbell Park

- 5.2.1 Outline permission for a mixed use development at Campbell Park (04/00586/OUT) was granted in March 2007. Approval of all reserved matters must be made within 10 years of the granting of permission. The permission allows for up to 2400 dwellings, and 127,230 sq m of B1 floorspace. Other uses permitted are A1 (retail), A3, A4, A5 (food 7 drink), D1, D2 (leisure & community facilities), and sui generis (live/work units).
- 5.2.2 The outline application proposes 2368 dwelling units comprising 307,697 sq m of floorspace. This equates to 130 sq m per unit. If the proposed B1 floorspace were to be changed to residential using the same ratio, it would equate to **972** dwelling units.

5.3 North and South Row, CMK

- 5.3.1 Potentially, the outermost two rows of public car parking spaces along North and South Row in CMK could be developed for housing. A further row of public parking would be lost to provide private parking for the new houses.
- 5.3.2 It is estimated that 232 dwellings could be provided by developing on car parking spaces along North Row at a density of 64 dph. Similarly, 104 dwellings could be provided by developing car parking spaces along South Row. In total, it is anticipated that **336** dwellings could be provided.
- 5.3.3 The number of public car parking spaces that would be lost as the result of development would be approximately 350 spaces on South Row and 844 spaces on North Row.

Appendix A – Draft Site Allocations Plan (October 2016)

The following sites have been allocated in the Site Allocations Plan:

- SAP1 Our Lady of Lourdes Church, Lloyds, Coffee Hall
- SAP2 Wellington Place Car Park, Bletchley
- SAP3 Land off Singleton Drive, Grange Farm
- SAP4 Land East of John Lewis Car Park, Central Milton Keynes
- SAP5 Land North of Vernier Crescent, Medbourne
- SAP6 Gurnards Avenue, Fishermead
- SAP7 Land to Rear of Morrison's Supermarket, Barnsdale Drive, Westcroft
- SAP8 Bergamot Gardens, Walnut Tree
- SAP9 Independent School Site, Daubeney Gate, Shenley Church End
- SAP10 Land off Lilleshall Avenue, Monkston
- SAP11 Builders' Merchants, Simpson Road, Fenny Stratford
- SAP12 Land off Hampstead Gate, Bradwell Common
- SAP13 Former MFI Unit, Watling Street, Bletchley
- SAP14 Land off Harrowden, Bradville
- SAP15 Timbold Drive, Kents Hill, Sites A, C and D1
- SAP16 Manifold Lane Reserve Site, Shenley Brook End
- SAP17 East of Snelshall Street Reserve Site, Cranborne Avenue, Westcroft
- SAP18 Land at Towergate, Groveway, Wavendon Gate
- SAP19 Land at Walton Manor, Groveway/Simpson Road, Walton Manor
- SAP 20 Land at Broughton Atterbury, Oakworth Avenue, Broughton
- SAP21 Land off Ladbroke Grove, Monkston Park

| Appendix B – Potential Housing Sites | |
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