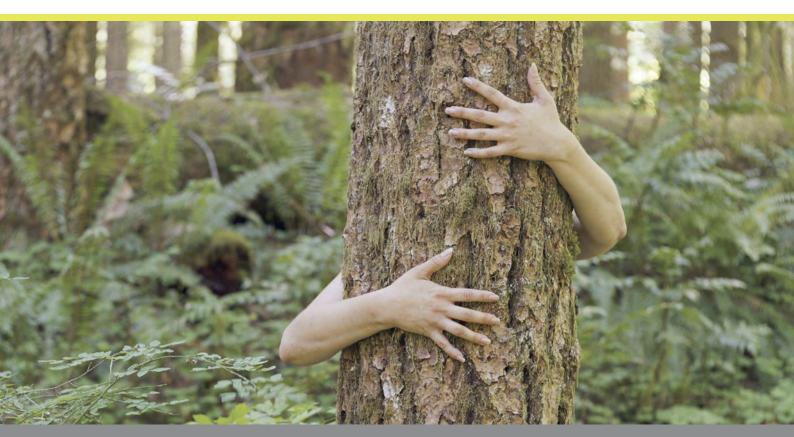


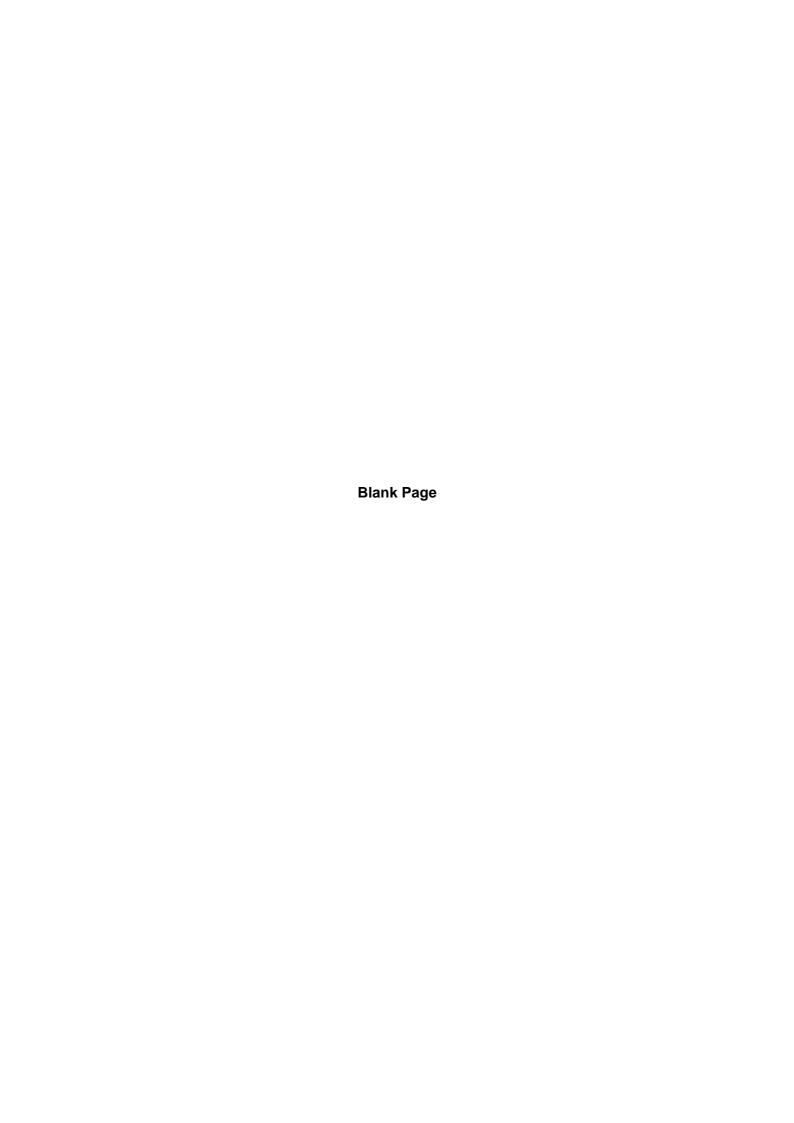
# Houses in Multiple Occupation Supplementary Planning Document

Strategic Environmental Assessment Screening Report

August 2011



www.milton-keynes.gov.uk/himo-consultation



Produced in accordance with the European Directive 2001/42/EC (The SEA Directive) and the Environmental Assessment of Plans and Programmes Regulations 2004 an assessment of the proposed Houses in Multiple Occupation Supplementary Planning Document.

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### 1. Introduction

1.1 This report has been produced to determine the need for a Strategic Environmental Assessment (SEA) in accordance with the European Directive 2001/42/EC and associated Environmental Assessment of Plans and Programmes Regulations 2004 for the proposed Houses in Multiple Occupation Supplementary Planning Document (SPD).

# 2. Policy context

- 2.1 The Milton Keynes Local Plan was formally adopted December 2005. The Local Plan provides the statutory land use planning framework for Milton Keynes and contains Policy H10 'Subdivision of Dwellings and Houses in Multiple Occupation' which sets the policy for determining planning applications.
- 2.2 The Council Submitted the Core Strategy in March 2011. The submission document contains Policy CS10 'Housing' that sets the overall approach to delivering housing in Milton Keynes including meeting specific needs for multiple occupancy. Paragraph 10.10 states that 'Houses in multiple occupation (HiMOs), are a key issue which will be addressed by the development of a new Development Plan Document or Supplementary Planning Document'.
- 2.3 The purpose of the HiMO SPD is to provide guidance for the interpretation of Policy H10 of the Local Plan (2005) and Policy CS10 of the Submission Core Strategy (2011). Specifically, additional guidance will be provided on the interpretation of the 4 criterion of Policy H10 relating to minimising noise and disturbance, parking, bin storage, and unacceptable concentrations of HIMOs.
- 2.4 The SPD will be subject to public consultation in accordance with the relevant regulations and the councils Statement of Community Involvement (SCI) prior to its adoption.

## 3. Screening

3.1 The requirement for a Strategic Environment Assessment (SEA) is set out in the "Environmental Assessment of Plans and Programmes Regulations 2004". There is also practical guidance on applying European Directive 2001/42/EC produced by the ODPM (now DCLG)<sup>1</sup>. These documents have been used as the basis for this screening report.

- 3.2 Previously all development plan documents (DPDs) and supp,e etary planning documents required Sustainability Appraisal. Sustainability Appraisal incorporated the requirement s for SEA<sup>2</sup>. However, the regulations were amended in 2009<sup>3</sup>. These amendments removed the requirement for the sustainability appraisal of supplementary planning documents.
- 3.3 Despite no longer requiring sustainability appraisal, SPDs may still require SEA. The ODPM practical guidance provides a checklist approach based on the SEA regulations to help determine whether SEA is required. This guide

<sup>1</sup> A Practical Guide to the Strategic Environmental Assessment Directive (2005) (ODPM)

<sup>&</sup>lt;sup>2</sup> The Town and Country Planning (Local Development) (England) Regulations 2004

<sup>&</sup>lt;sup>3</sup> The Town and Country Planning (Local Development) (England) (Amendment) Regulations 2009

has been used as the basis on which to assess the need for SEA as set out below.

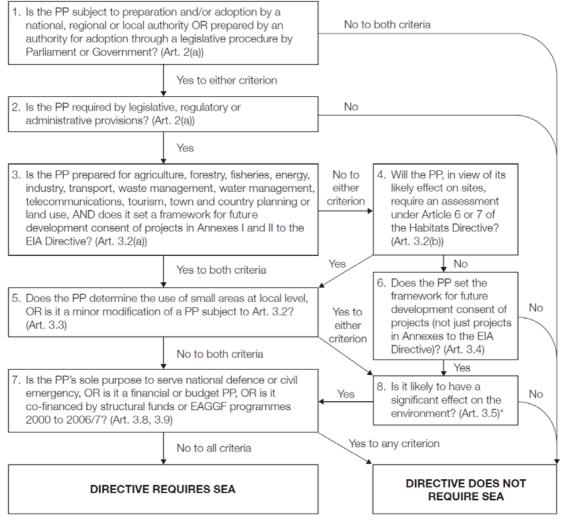


Figure 1: Establishing the need for SEA

\*The Directive requires Member States to determine whether plans or programmes in this category are likely to have significant environmental effects. These determinations may be made on a case by case basis and/or by specifying types of plan or programme.

Table 1: Establishing the need for SEA

Stage	Answer	Reason
1. Is the SPD subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament of Government? (Article 2(a))	Yes	SPD to be adopted by Milton Keynes Council
2. Is the SPD required by legislative, regulatory or administrative provisions? (Article 2(a))	Yes	Considered that Core Strategy statement 'Houses in multiple occupation (HiMOs), are a key issue which will be addressed

3. Is the SPD prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II to the EIA Directive? (Art. 3.2(a))	No	by the development of a new Development Plan Document or Supplementary Planning Document' is sufficient to deem the SPD 'required'.  The SPD is for town and country planning purposes but does not set a framework for future development consent of projects in Annexes I and II to the EIA Directive
4. Will the SPD, in view of its likely effect on sites, require an assessment under Article 6 or 7 of the Habitats Directive? (Article 3.2(b))	No	Unlikely to have effect. The Core Strategy was screened and found not to require assessment, therefore unlikely that the SPD would need one. HiMOs generally have no little external works and therefore the SPD is very unlikely to have an impact on habitats.
6. Does the SPD set the framework for future development consent of projects (not just projects in Annexes to the EIA Directive)? (Article 3.4)	Yes	Although the Local Plan Policy H10 and Core Strategy CS10 set the overall framework, the SPD will provide additional guidance on the interpretation of these policies.
8. Is it likely to have a significant effect on the environment? (Article 3.5)	No	See ' <i>Table 2'</i> below 'Determining the likely significance of effects'

Table 2: Determining the likely significance of effects

SEA Directive Annex II: Criteria for	MKC Comment		
determining likely significance of			
effects referred to in Article 3(5)			
The characteristics of plans and programmes, having regard, in particular, to:			
1a) The degree to which the plan or	The SPD will be providing additional		
programme sets a framework for	guidance on existing policies that set the		
projects and other activities, either	broad framework.		
with regard to the location, nature,			
size and operating conditions or by			
allocating resources			
1b) The degree to which the plan or	The SPD has less material weight than		
programme influences other plans	the Local Plan and Core Strategy, can		
and programmes including those in a	only expand on existing policies and		
hierarchy	should not introduce new policies not		
	contained in higher order plans.		
1c) The relevance of the plan or	The SPD will promote sustainable		
programme for the integration of	development through the prevention of an		
environmental considerations in	over-concentration of houses in multiple		

particular with a view to promoting	occupation and measures to limit
sustainable development	negative impacts arising from associated
	problems of rubbish, noise and parking.
1d) Environmental problems relevant	The SPD will seek to mitigate potential
to the plan or programme	environmental issues related to HiMOs
	such as rubbish, noise and parking
	problems and may have a minor positive
	impact. However the impact isn't likely to
	be significant given the local nature of the
	issues and the small number of HiMOs in
	Milton Keynes.
1e) The relevance of the plan or	The SPD is unlikely to be directly relevant
programme for the implementation of	in regard to this criterion.
Community legislation on the	Ğ
environment (e.g. plans and	
programmes linked to waste-	
management or water protection).	
Characteristics of the effects and of the	e area likely to be affected, having
regard, in particular, to:	, , , ,
2a) The probability, duration,	The anticipated effects on the
frequency and reversibility of the	sustainability of the areas covered by the
effects	SPD are expected to be positive by
	potentially creating mixed communities
	and limiting possible negative impacts
	associated with HiMOs. The duration of
	impacts is difficult to define as although
	once a change of use has occurred this
	has a permanent permission, a change of
	use from C4 to C3 is permitted
	development and can occur at any time.
2b) The cumulative nature of the	The cumulative nature of effects on the
effects	environment is likely to be positive
	although relatively minor other than at a
	local level.
2c) The trans-boundary nature of the	None identified.
effects	Trono idontinod.
2d) The risks to human health or the	The SPD will seek to address issues of
environment (e.g. due to accidents)	concentrations of HiMOs and the impact
(orgi dao to doordonto)	this can have on creating mixed and
	balanced communities.
2e) The magnitude and spatial extent	The SPD will cover the borough of Milton
of the effects (geographical area and	Keynes although the HiMOs are limited to
size of the population likely to be	a smaller geographical area and impacts
affected)	are greatest at the very local level,
	therefore the impact of the SPD will be at
	a limited local level.
2f) The value and vulnerability of the	The SPD will only apply to areas already
area likely to be affected due to:	considered appropriate for development
I. special natural characteristics or	and there is unlikely to be any significant
cultural heritage,	external development or alterations. One
II. exceeded environmental quality	of the aims of the SPD is to limit the
standards or limit values	concentration of HiMOs (thereby limiting
III. intensive land-use	their impact) and making a positive
in intensive ialiu-use	contribution at a local level.
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2g) The effects on areas or		
landscapes which have a recognised		
national, Community or international		
protection status		

None identified. Any external modifications for example in a conservations area will need to satisfy the relevant planning policies for protecting the character of the area before permission is granted.

#### 4. Conclusion and statement of reasons

- 4.1 The SPD is supplementing and providing further guidance on the existing policies of the Adopted Local Plan (2005) and the Submission Core Strategy (2011). Any impacts on the environment are likely to be local and small scale and positive in nature. HiMOs generally do not involve external alterations and impacts are less tangible than other forms of development.
- 4.2 It is considered that the HiMO SPD will not give rise to any significant environmental effects. Therefore, it is considered that a Strategic Environmental Assessment *is not required* for the proposed Houses in Multiple Occupation Supplementary Planning Document.
- 4.3 Before this conclusion can be confirmed the council is required to consult with the three statutory environmental bodies over this screening report.

#### 5. Consultation

5.1 The three statutory bodies for the purposes of SEA Screening are English Heritage, the Environment Agency and Natural England. Following consultation with these bodies, the results of the screening process must be detailed in a Screening Statement, which is required to be made available to the public. This Screening Report will be updated with comments from the statutory bodies and will form the Screening Statement. The final statement will be made available alongside the draft HiMO SPD.

#### 6. Contact

Further information can be obtained from:

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