

# Milton Keynes School Improvement Framework

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## Introduction

Milton Keynes City Council (MKCC) believes that all children and young people should have access to the highest quality education. Whatever form of governance our schools choose, we regard them as our partners; central to our core work to improve educational outcomes.

We take our system leadership responsibility very seriously and are determined to hold all schools to account for their performance (including academies) acting as a strong local champion for children, young people, and their families. We therefore aim to promote strong partnership working with schools and national agencies – focussed on co-producing strategies which result in a cohesive, safe community with high aspirations for all.

However, as the 'local authority,' we also have specific duties and powers to monitor and intervene in maintained schools. These 'core' school improvement duties are set out in the Department for Education (DfE) statutory guidance: <u>Support and Intervention in sSchools</u>.

This School Improvement Framework document therefore has two parts:

- Part 1: outlines how we carry out our specific statutory duties in maintained schools, including processes and arrangements for targeted challenge and intervention where necessary.
- Part 2: outlines the wider work we do to support school effectiveness, working with school leaders, governors, and wider sector partners.

We hope that you find the information below helpful and look forward to working with you.

#### **Alison Talbot**

**Head of Education Outcomes** 

## **Rationale**

In its entirety, the school improvement framework aims to:

- Keep a focus on the overall effectiveness of the Milton Keynes school system, supporting an ambition that all schools in Milton Keynes provide excellent education.
- Deliver a robust evaluation tool to identify strengths and weakness across the maintained sector.
- Clarify for schools, and the council, the procedures and interventions that will be taken if concerns and/or risks are identified.
- Ensure a collaborative, co-produced response where schools require additional support to improve.
- Provide a high-quality, traded offer to schools: ensuring that gains in educational quality over recent years are not lost.

# **Principles**

We believe that certain conditions support the effective establishment and maintenance of an effective local school improvement system. They underpin all our work:

- Having a clear vision for the local school improvement system that is known and understood.
- Having an accurate and up to date understanding of potential risk and working quickly to mitigate that risk.
- Fostering strong, trusting relationships: between schools, the local authority and wider sector partners.
- Securing the engagement of Milton Keynes schools and academies.
- Setting up structures that enable partnership activity and the co-production of local solutions to local problems.
- Working with a range of other system leaders: to promote and facilitate school to school collaboration and the sharing of best practice.
- Utilising the skills, expertise, and resources of local, regional, and national sector partners.

# Part 1: Specific duties in Maintained Schools

#### **Background and context**

In April 2022, central government cut the Schools Monitoring and Brokerage Grant, used to employ the MKCC school improvement team, by 50%. This put strain on the team in terms of delivering what had historically been 'funded' statutory duties to the maintained sector and fulfilling our ambition to work more closely with the academy sector. The grant was removed entirely at the end of March 2023.

In January 2023, having discussed the way forward with school leaders, we announced a fully traded service for 2023-2024. We were delighted to provide this valuable service, continuing to work with the sector to secure educational excellence for the children and young people of Milton Keynes.

The fully traded service worked, to a degree, in 2023-2024. However, it quickly became apparent that some maintained schools were not buying back enough for MKCC to fully mitigate risk or fulfil their statutory duties. Others were not buying back at all.

The issue became even more pronounced in 2024-2025, to the extent that MKCC was unable to fully fulfil its statutory duties. This meant that that potential risks were not always being identified, and robustly underwritten, in all maintained schools.

Following consultation by Schools Forum, a decision was made in November 2024 to dedelegate funds for 'core' school improvement activity from maintained primary and secondary school budget shares. This means that MKCC can undertake work required in Milton Keynes maintained schools in the 2025- 2026 financial year: underwriting risk and fulfilling our statutory monitoring and improvement duties.

#### Using data as a starting point

A desk top analysis of headline performance data will be undertaken for all maintained schools in late summer/ early autumn. (\*Special schools and maintained nursery schools see below). The desk top analysis will always be considered in the light of wider information the local authority has about strengths and risks in maintained schools — especially, but not exclusively, recent Annual Evaluations and Safeguarding Audits.

Having reflected on all the information available, the Head of Education Outcomes will contact any schools at risk of being Grade B, rather than Grade A. (Grade A and Grade B are defined on Page 9.)

#### Maintained special schools and maintained nursery schools

It is acknowledged that a desk top analysis of headline performance data will not always work as a starting point for special schools or maintained nursery schools.

Instead, where needed, the process for these schools will start with a short face to face or virtual meeting. The meeting will focus on pupil outcomes over time and the impact of the curriculum/pathways on learners.

All other parts of the process outlined above will apply to maintained special schools and maintained nursery schools.

#### **Grades A and B**

Most maintained schools in Milton Keynes are likely to be Grade A schools. This assertion is based on analysis of work undertaken in schools from September 2022 – Summer 2025.

A few maintained schools in Milton Keynes will be Grade B schools. Where Grade B is considered a potential outcome:

- The Head of Education Outcomes and Assistant Director of Education and Learning, with input from the Improvement Partner, will assess each school on a case-by-case basis before confirming the grade.
- The assessment will consider any representations that leaders and governors choose to make.
- An opportunity to discuss the representations, at a face to face or virtual meeting, will be offered before a final decision is made.

If, after considering all the evidence, the local authority decide that a maintained school requires additional support to improve several aspects of provision (because it is confirmed as Grade B and leaders need help to drive the required changes), a School Performance Board (SPB) will be put in place.

- Membership of a SPB will be established based on need. SPBs will always include; senior leaders, some governors, The Head of Education Outcomes and/or the Assistant Director of Education and Learning and the Improvement Partner/Key Education Contact. Membership may also include colleagues from MKCC's finance, human resource, health and safety teams. Colleagues from the MKCC Access to Education, Employment and Training and/or SEND teams will be included where appropriate.
- Decisions regarding interventions and milestones will be proposed by the SPB and agreed at the Education Performance Board (EPB).
- Review of the effectiveness of the interventions and the decision to close a SPB will be agreed at the EPB.

If school leaders are unable to ensure appropriate school improvement, despite ongoing support and intervention, and do not have capacity to take this forward quickly enough, the following will be considered:

- Interim leadership arrangements
- Pre-warning notices and/or warning notices
- Discussions with/involvement of Regions Group (RG).

If a school governing board is unable to ensure appropriate school improvement, despite ongoing support and intervention, and does not have capacity to take this forward quickly enough, an Interim Executive Board (IEB) will be considered.

Leaders and/or governors of maintained schools can contact the Head of Education Outcomes if they become concerned about the quality of provision at their school. The Head of Education Outcomes and Assistant Director of Education and Learning will consider any such contacts on a case-by-case basis: focussing on whether a School Performance Board (SPB) could be appropriate or whether a different model of support and challenge should be considered.

#### **Grade F**

Some maintained schools will be identified as Grade F schools (Grade F is defined on Page 9).

These will be schools that the MKCC Finance Team have identified as being high risk. Being identified as a high financial risk will limit the judgement of an Annual Evaluation. So, these schools will have a separate grade: one that ensures clarity around the significance of the financial risk (meaning they are not Grade A) at the same time as recognising that they do not have several/wider risks (Grade B).

In Grade F schools, the MKCC finance team will be clear about the additional monitoring and reporting requirements placed on high risk schools. A School Finance Board (SFB) may be implemented, as required, and a Notice of Concern (NOC) will be issued where schools fail to effectively address deficit positions resulting in growing deficits.

The delegated budget will be withdrawn if an NOC is unsuccessful.

#### **Procedures**

#### All maintained schools:

- All maintained schools will receive an annual evaluation.
- All maintained schools will receive an annual safeguarding audit.
- These will include on-site visits and meetings with leaders.
- At the end of the visits draft summary evaluations will be made, which will be quality assured through moderation activity and shared with the Head of Education Outcomes.

#### Grade B Maintained schools:

- If a school requires additional support to improve several aspects of provision, a School Performance Board (SPB) will be put in place.
- Decisions regarding interventions will be agreed at the School Performance Board (SPB).

- Review of the effectiveness of the interventions and the decision to close a School Performance Board will be agreed at the Education Performance Board.
- If a school governing board is unable to ensure appropriate school improvement, despite ongoing support and intervention, and does not have capacity to take this forward quickly enough an Interim Executive Board (IEB) will be considered.

#### **Grade F maintained schools:**

- If a school requires additional financial support, having been identified as high risk and having been issued with a Notice of Concern (NOC), a School Finance Board (SFB) will be put in place.
- Decisions regarding actions will be agreed by the School Finance Board (SFB).
- Review of the effectiveness of those actions, and the decision to close a School Finance Board/remove a NOC will be agreed at the Education Performance Board.
- If a school governing board is unable to ensure appropriate progress, despite ongoing support and intervention, and does not have capacity to take this forward quickly enough removal of the schools delegated budget will be considered.

#### Maintained schools judged to be in a category of concern by Ofsted

- If a maintained school is inspected and judged to 'requires significant improvement' or 'special measures' a Project Board will be put in place.
- The project board will undertake to:
  - Review and agree the local authority statement of action.
  - Ensure that enough interventions are in place to improve the quality of educational provision, working with Regional Improvement Teams (RIT) as appropriate/relevant.
  - Work with Regions Group (RG) to bring about swift academisation where this is mandated.
  - Check that the legal 'due diligence' procedures are being followed and completed in a robust and timely manner, where academisation is mandated.

### **Local Authority Grades**

Grade	Description
Grade A	<ul> <li>All the following apply:</li> <li>Pupil outcomes are secure and/or are strongly improving.</li> <li>There are few if any risks. Where minor risks exist, evidence suggests that they are understood and are being strongly mitigated.</li> <li>Leaders demonstrate capacity for self-improvement.</li> </ul>
Grade F	<ul> <li>All the following apply:</li> <li>Pupil outcomes are secure and/or are strongly improving.</li> <li>There are few if any risks. Where minor risks exist, evidence suggests that they are understood and are being strongly mitigated.</li> <li>Leaders demonstrate capacity for self-improvement.</li> <li>However, one or more of the following apply:</li> <li>A year-end deficit balance is predicted.</li> <li>Concerns have been raised about the school through an internal audit review.</li> <li>Reporting deadlines have not been complied with.</li> <li>A school that is predicting an in-year deficit will not automatically be identified as high risk but additional information will be requested. Schools will need to provide additional commentary on their budget plan. MKCC understand that an in-year deficit may be because of a one-off issue or an unexpected cost – it is expected that the school will already have a plan in place to recover this in future years. However, if additional commentary is not provided on the budget plan, or there are concerns about the commentary, the school may be identified as high risk. If the school does not already have a plan to address the in-year deficit, the school may be identified as high risk. This will be considered on a case-by-case basis.</li> <li>In some circumstances the following may also apply. In these situations, the school will be subject to additional monitoring - but may not always be identified as high risk so may not be identified as Grade F.</li> <li>The school is converting to become a sponsored academy.</li> <li>The school is undergoing significant organisational change.</li> <li>The school has a significant reduction in pupil numbers.</li> <li>Concerns raised from school improvement colleagues.</li> </ul>

One or more of the following apply:

- There are safeguarding concerns.
- Pupil outcomes are weak. They are declining and/or historically low and are not improving.
- Several wider risks/ issues have been identified. For example: quality of
  education, teaching and learning, behaviour and relationships, stability
  and/or effectiveness of leadership, financial difficulties (as listed above in
  Grade F), high pupil mobility, rapid growth, governance. These are more
  serious and/or evidence suggests that they are not being tackled and/or
  mitigated.
- Leaders demonstrate limited capacity for self-improvement.
- There is a clear risk of a decline in standards at the next inspection.
- There is a clear risk of being judged to be in a category of concern by Ofsted.

LA officers are clear that data is only a starting point. They know that data is not always comparable with that from earlier years and understand that the uneven impact of the COVID-19 pandemic is still felt by some pupils and schools. They will therefore be sensitive in their use of data and will not make decisions based on one piece of information alone.

#### Grade B

# Part 2: Supporting School Effectiveness

# The school improvement services traded offer – maintained schools and academies

The school improvement service traded offer can be found on the <u>Milton Keynes</u> Professional Development Portal (MKPDP).

Services, to maintained schools and academies, that are specifically related to school improvement, include:

- Bespoke consultancy
- Headteacher appraisal
- Interim senior leader recruitment
- Senior leader recruitment
- Safeguarding audits

Improvement Partners continue to offer bespoke consultancy, tailor made to meet the needs of individual schools and/or groups of schools. They also continue to support training for governors, trustees, and governing/trust boards.

Where purchased, bespoke consultancy helps leaders to gain an external view of school effectiveness: supporting leaders to reflect on the accuracy of their self-evaluation and the rigour of their school improvement planning. Reports from bespoke consultancy can be shared with external partners such as Ofsted, Regions Group and/or the Department for Education (DfE). They can also be used to support conversations between MKCC and school leaders, if overall education quality is ever called into question.

#### Wider partnership working

MKCC continue to be committed to ensuring that all work with schools reflects national and local priorities. We proactively respond to these with effective strategies and collegiately work with national and local partners and agencies.

Some examples of partnership working include:

- Quadrant meetings
- Meetings for leaders of schools in the maintained sector
- Meetings for Chief Executive Officers (CEOs) of Multi Academy Trusts
- Meetings for chairs of governor/trust boards
- Heads Half Hour regular online briefings for school leaders
- Heads Up Fortnightly e-newsletter for schools
- Early Years Essentials Fortnightly e-newsletter for settings
- EMA Network Bulletin

- Conferences for headteachers and governors
- Engagement with secondary and special school headteacher groups
- Engagement with local safeguarding partners
- SENDCo Quadrant meetings
- MK Inclusion Partnership
- Primary/Secondary/SEND Place Planning Groups
- Engagement with Designated Safeguarding Lead forums
- Work with the MKCC early years team
- Work with the Virtual School and Designated Teacher forums
- Work with the Milton Keynes Music Service
- Work with the EMA Network, SACRE and supplementary schools
- Liaison with Chiltern Teaching School Hub and local English and maths hubs
- Liaison with Milton Keynes Education Partnership (MKEP)
- Liaison with relevant diocesan representatives
- Statutory assessment and moderation

#### **MK Education Toolkit**

The MK Education Toolkit provides additional information about the education community in Milton Keynes.

It outlines the services and support provided by both MKCC and our valued sector led partners: helping to secure strong partnership working across the city.

